F/YR17/0308/F

Applicant: Mr M Green And Miss N Agent: Mr R Swann

Wilkes Swann Edwards Architecture Limited

4 Benwick Road, Doddington, March, Cambridgeshire

Erection of a 2-storey side extension, detached double garage, and the temporary siting of a mobile home (during construction) involving the demolition of existing rear single-storey building in a conservation area

Reason for Committee: Call in by Cllr Davis because the applicant was told during pre-application discussions that due to the design of the proposal, it was likely to be refused. Cllr Davis considers that because opinions about the design are likely to be subjective, and because the Parish support the application, the application should be determined by Members.

1 EXECUTIVE SUMMARY

The east frontage of the host building is prominent within the Conservation Area and the main range of the building draws the eye because of its distinctive appearance. The proposed extension and double garage due to their scale, mass and form would compete visually with the host building, as well as introducing a style of development not typical of the character of the surrounding area and would fail to preserve or enhance the character and appearance of the Conservation Area contrary to S72 Planning (Listed Buildings and Conservation Areas) Act 1990. It would also cause significant harm to the Conservation Area, contrary to para 131, 132, 137 of the NPPF. The proposal also conflicts with Policies LP16 and LP18 of the Fenland Local Plan 2014 because of the detrimental impact on the Conservation Area and because it fails to respect the interests of this Building of Local Interest.

2 SITE DESCRIPTION

- 2.1 The site is a mid-19th century detached cottage which is located within the Doddington Conservation Area. The property is recognized as a Heritage Asset as described in Annex 2 NPPF (2012) and identified as a Building of Local Interest within the Doddington Conservation Area Appraisal (October 2011). The main range of the building affords a particularly interesting front elevation resulting from its stone surround windows with curved window heads on the ground floor and decorative stonework detail below the central 1st floor window. Its architectural style is unique within the village.
- 2.2 The property holds particular prominence within the Doddington Conservation Area due to the orientation within the street scene. The property sits side elevation to the edge of the footpath and the front (west) elevation of this building features prominently in views looking westwards along Benwick Road. The site is within Flood Zone 1

3 PROPOSAL

3.1 The proposal is for the demolition of the existing single storey extensions to the south of the main range and erection of a part single part two storey extension. A

double garage is also proposed, along with the temporary stationing of a mobile home.

- 3.2 The single storey extension comprise the kitchen, the bathroom and a store. The replacement consists of: an L shaped kitchen/ utility/ diner/family room/ hall and stairs on the ground floor; and a bedroom with ensuite and dressing area on the first floor. The extension has a modern design. The two storey element has a flat roof set lower than the existing house. There is a shallow balcony to the new bedroom (southern elevation). The single storey element consists of the dining area and family room which has a high vaulted ceiling and sloping roof.
- 3.3 The existing house will be connected to the new extension by a glazed atrium, housing the hall stairs and landing. Proposed materials are: slate roof tiles; cream render and vertical weather boarding to the walls; and a zinc sloping roof
- 3.4 The garage and outbuildings will also be demolished and replaced with a large double garage with study and bathroom above. Proposed materials are: brickwork to match the house and slate tiles and timber garage doors. Dimensions are: 9m x 7.5m with height of 6m. A landscaping scheme has also been included.

Full plans and associated documents for this application can be found at:

 $\frac{https://www.fenland.gov.uk/publicaccess/applicationDetails.do?activeTab=docume}{nts\&keyVal=ONBNY6HE0D800}$

4 SITE PLANNING HISTORY

F/YR16/0006/F Erection of a 2-storey side extension, detached garage and shed/workshop and siting of a temporary mobile home during works to existing dwelling involving demolition of existing outbuildings. Refused March 2016.

F/YR16/0346/TRC Fell a Yew tree within a conservation area. Granted 22/06/2016

5 CONSULTATIONS

5.1 Doddington Parish Council

Doddington Parish Council, at its Council meeting, formally gave its support to the above planning application.

The Parish Council met and discussed the application with Mr Green prior to the start of the official Council meeting. It was impressed with the detailed information provided by Mr Green's agent and considered that the design of the works, whilst very modern in appearance, would enhance the building and the area especially as the site is within the village conservation area, and ensures that the original building is incorporated in its current form. The view of the site, looking from the Clock Tower Corner will remain very much as it currently is, and the extension will replace some old brick built extensions which do not add to the ambience of the area.

We trust that our support will help the District Council recommend approval of the application.

5.2 CCC Archaeology

Nothing received

5.3 FDC Conservation Officer

5.4 Local Residents/Interested Parties

Three letters of objection has been received from No 1, No 3 and No 6 Benwick Road. Concerns relate to the changes already made and the future conservation of the important historical features of the building. Also, it is not considered to be in keeping with the Conservation Area, nor the existing street scene.

5.5 The occupier of No 6 is pleased to see that there have been some changes to the design, compared to the previous refusal. But still has concerns about: 2-storey nature and rendered walls facing No 6; Canopy of the adjacent Walnut tree is broader than indicated; Connection to drains and sewerage (currently under the driveway to No 6); Approve a modern design, but not quite sure it works in this setting.

6 STATUTORY DUTY

- 6.1 Section 38(6) of the Planning and Compulsory Purchase Act 2004 requires a planning application to be determined in accordance with the Development Plan unless material planning considerations indicate otherwise. The Development Plan for the purposes of this application comprises the adopted Fenland Local Plan (2014).
- **6.2** Section 72 of the Planning (Listed Buildings and Conservation Areas) Act 1990 requires Local Planning Authorities when considering development to pay special attention to the desirability of preserving or enhancing the character or appearance of a conservation area.

7 POLICY FRAMEWORK

National Planning Policy Framework (NPPF) National Planning Practice Guidance (NPPG) Fenland Local Plan 2014 LP2, LP16, LP18

8 KEY ISSUES

- Principle of Development
- Character and Appearance of the Conservation Ares
- Neighbour Amenity

9 BACKGROUND

Following the previous refusal, the applicant and new agent engaged with the Planning Officer and Conservation Officer over a period of time. The submitted scheme was the result of that pre-application advice (except the garage).

10 ASSESSMENT

10.1 Principle of Development

The site is within the built framework of the settlement. Policy LP16 supports the principle of such development subject to the design and appearance and its impact on the character of the area, including the Conservation Area in this instance (Policy LP18), and amenity of neighbouring properties. Policy LP2 seeks to ensure that development does not result in harm to the amenity of the area or the environment in general. The principle of the development is therefore supported subject to these considerations.

10.2 Character and Appearance of the Conservation Area

Policies LP16 and LP18 seek to ensure that development does not harm the character of the area and where applicable, enhances and protects the historic environment. Consideration is also given to the impact of this proposal on the character and appearance of the Conservation Area and the duty in law under S72 Planning (Listed Buildings and Conservation Areas) Act 1990.

- 10.3 The existing dwelling forms a visually prominent feature within the Conservation Area by virtue of its siting and its distinct architectural character, and makes a particularly strong contribution to the Conservation Area as a result. The parterre box garden laid to the front of the dwelling also contributes positively to the character and appearance of the Conservation Area. The proposal includes the removal and replacement of the existing box garden. (It is noted that this part of the proposal would not need planning permission.)
- 10.4 It is considered that an extension of the scale, mass and form of that proposed could compete visually with the host building, as well as introducing a style of development not typical of the character of the surrounding area. The size and location of the garage is also considered to visually compete with the dwelling. Consequently it is considered that the proposal would be contrary to the above policies due to the adverse impact on the historic environment.

10.5 Neighbour Amenity

Policy LP2 and LP16 seek to ensure that development does not adversely affect the amenity of neighbouring users. A new bathroom window is proposed at first floor level to the existing NW elevation which should be obscure glazed. No other windows are proposed at first floor level to this elevation.

10.6 The adjacent plot, No 6, is quite narrow. The orientation of the existing building and its proximity to the boundary creates a certain amount of enclosure to this property which will be somewhat increased by the proposal. However, the rear garden to No 6 has many trees which already overshadow the property. Furthermore, the proposed extension will be: set back from the boundary; set down from the existing roof pitch; and located south east of No 6. These factors would reduce the impact of the proposal. Therefore the proposal is considered to comply with Policies LP2 and LP16 of the Fenland Local Plan 2014.

11 CONCLUSIONS

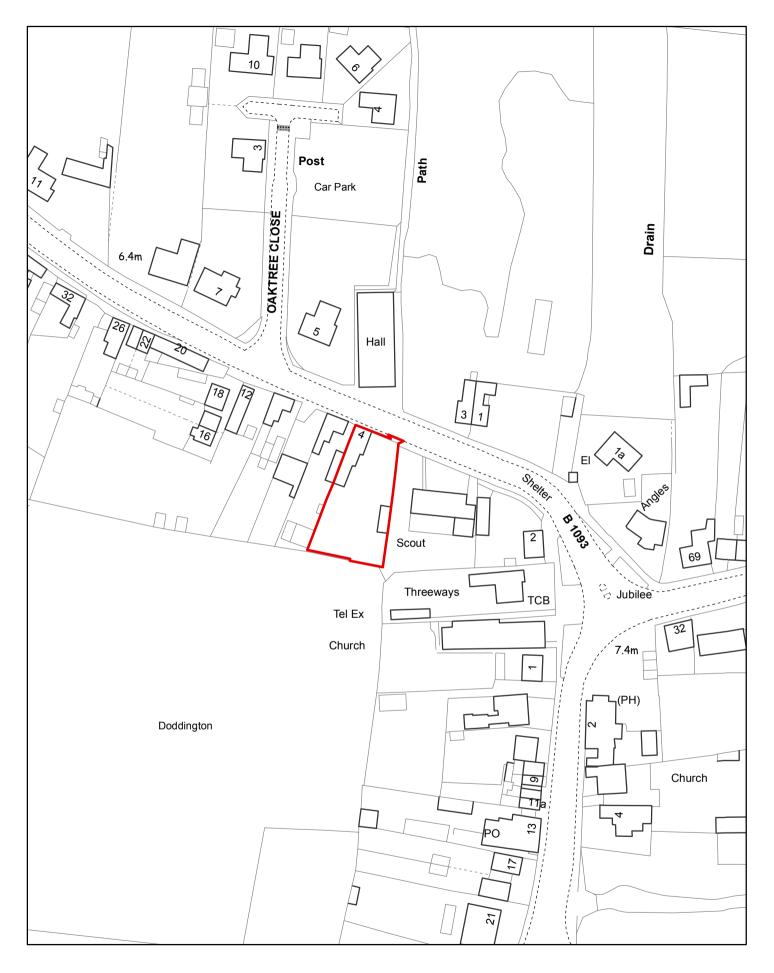
The development will cause significant harm to the character and appearance of the Conservation Area and is therefore contrary to S72 Planning (Listed Buildings and Conservation Areas) Act 1990 and para 131, 132, 137 of the NPPF. In addition the proposal conflicts with Policies LP16 and LP18 Fenland Local Plan 2014. The proposal would also fail to respect the interests of the Building of Local Interest and would harm the interests of this non designated heritage asset.

12 RECOMMENDATION

Refuse

The east frontage of the host building is prominent within the Conservation Area and the main range of the building draws the eye because of its distinctive appearance. The proposed extension due to its scale, mass and form would compete visually with the host building, as well as introducing a style of development not typical of the character of the surrounding area. The size and

location of the garage is also considered to visually compete with the dwelling. The proposal would therefore fail to preserve or enhance the character and appearance of the Conservation Area contrary to S72 Planning (Listed Buildings and Conservation Areas) Act 1990. It would also cause significant harm to the Conservation Area, contrary to para 131, 132, 137 of the NPPF. The proposal also conflicts with Policies LP16 and LP18 of the Fenland Local Plan 2014 because of the detrimental impact on the Conservation Area and because it fails to respect the interests of this Building of Local Interest.

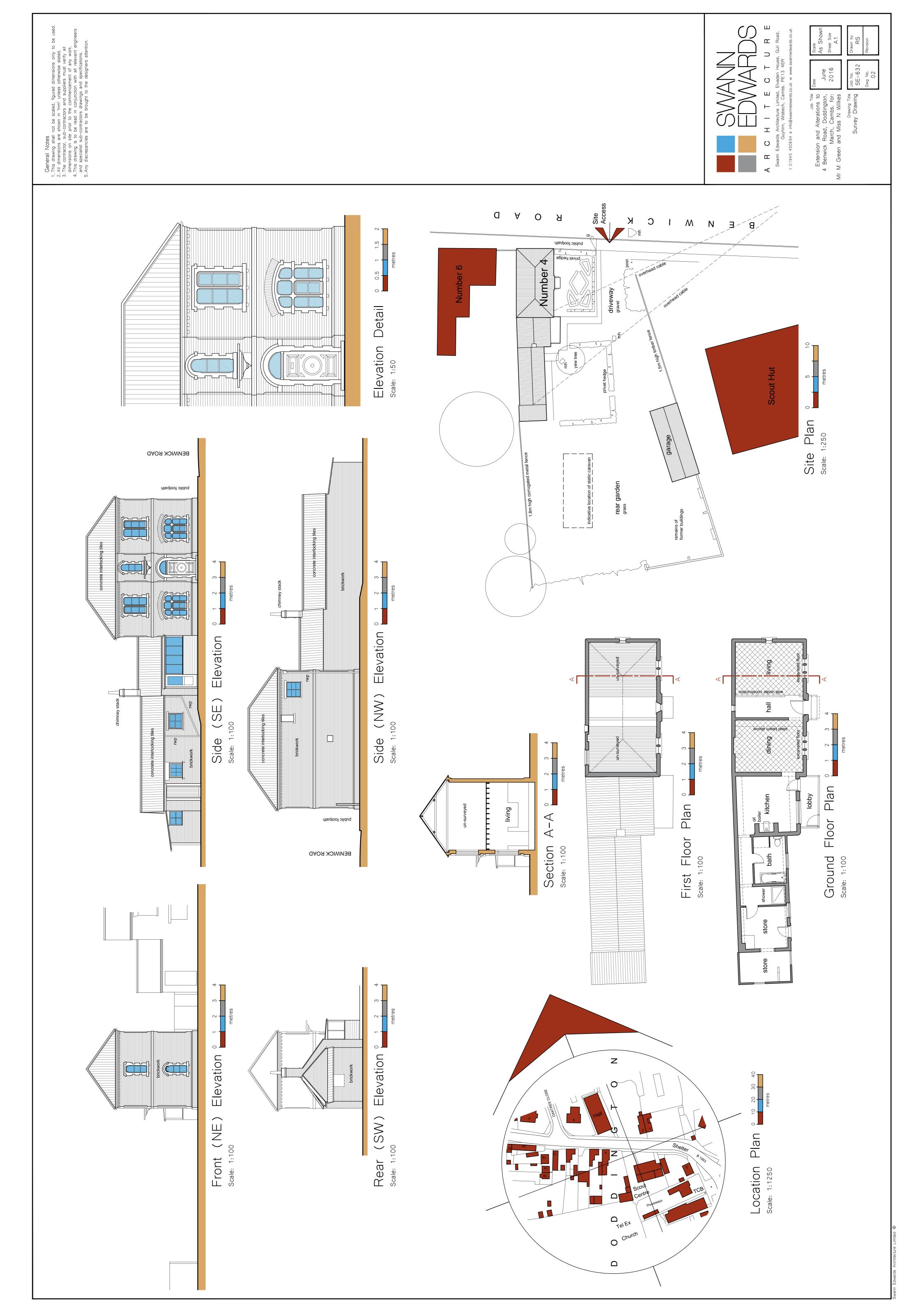


Created on: 07/04/2017

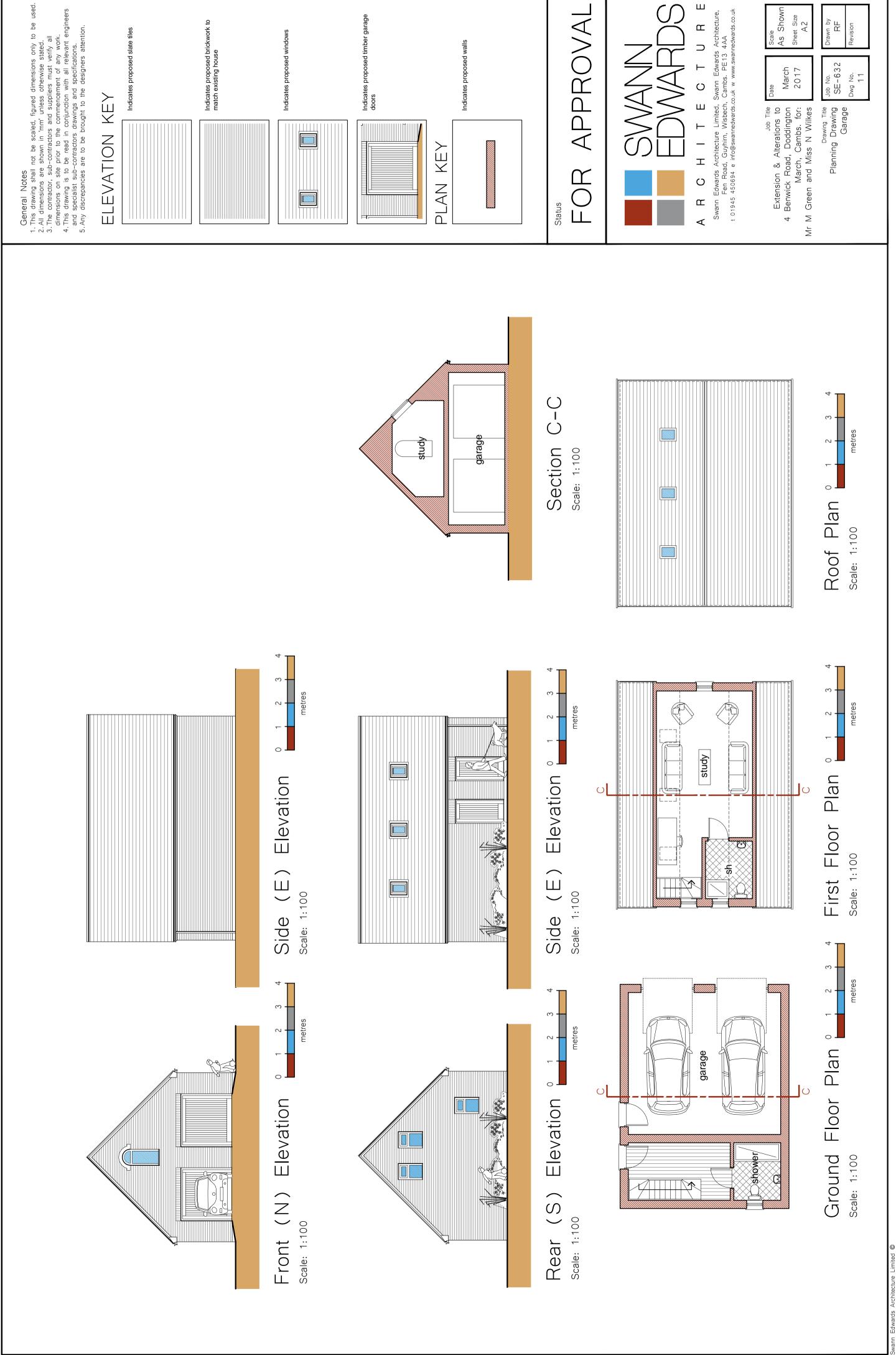
F/YR17/0308/F
© Crown Copyright and database rights 2017 Ordnance Survey 10023778

F/YR17/0308/F
Scale = 1:1,250

N
Fenland
CAMBRIDGESHIRE
Fenland District Council







APPROVAL

E C T U R

ш

Sheet Size A2 Job No. SE-632

As Shown

Drawn by RF



General Notes

1. This drawing shall not be scaled, figured dimensions only to be used.

2. All dimensions are shown in 'mm' unless otherwise stated.

3. The contractor, sub-contractors and suppliers must verify all dimensions on site prior to the commencement of any work.

4. This drawing is to be read in conjunction with all relevant engineers and specialist sub-contractors drawings and specifications.

5. Any discrepancies are to be brought to the designers attention.

APPROVAL FOR



E C T U R

ш

March 2017

As Shown

Job No. SE-632

Dwg No.

Sheet Size A2 Drawn by RF